Argyll and Bute Council Development and Infrastructure Services

Delegated or Committee Planning Application Report and Report of handling as required by Schedule 2 of the Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2008 relative to applications for Planning Permission or Planning Permission in Principle

Reference No: 14/00557/PP

Planning Hierarchy: Local

Applicant: Archd Fergusson Ltd

Proposal: Formation of access, installation of private sewerage system and

installation of surface water drainage (all to serve a seven plot housing

development) and submission of a Housing Allocation master plan

Site Address: Land to the South West of Heather Cottage and Kikut, Strachur

SUPPLEMENTARY REPORT NO.1

(A) INTRODUCTION

The attention of Members is drawn to the report dated 11th June 2014 in respect of this application, which is currently before them for consideration.

Members will note that, under the road network part of the report (Section C of Annex A), it mentions that the access road has not been constructed strictly to an adoptable standard (principally due to gradient issues). However, it goes on to state that, in order to comply with Policy LP TRAN 4 of the Argyll and Bute Local Plan 2009, a relaxation of standards can be justified.

Subsequent discussion with the Roads Department has ascertained that their guidance notes that steep gradients should be avoided as the associated footways can cause problems for those with mobility issues. Any relaxation from these gradients would be at the discretion of the Network Manager.

The Network Manager has advised that the gradient limit for the adoption of a new road would normally be 8% (1 in 12), however up to 10% (1 in 10) has been accepted over short distances in the past. Due to the presence of extensive rock at the site, the gradient currently is 12.5% (1 in 8) and this would not be suitable for adoption as it would not be compliant with Disability Discrimination Act guidance.

In view of the above, it is considered that there is no potential for relaxing the Roads Department's standards on adoptability. On this basis, the proposal must be approved as a departure from the Development Plan (see Section C below) and Condition 4 must be revised.

(B) RECOMMENDATION:

Having due regard to the Development Plan and all other material considerations it is recommended that planning permission be granted subject to the conditions, reasons and informative notes given at the end of this report.

(C) Reasoned justification for a departure to the provisions of the Development Plan

Policy LP TRAN 4 of the Argyll and Bute Local Plan 2009 states that developments of more than 5 dwellinghouses should be served by a road to adoptable standard. The guidance from the Roads Department notes that steep gradients should be avoided as the associated footways can cause problems for those with mobility issues. Any relaxation from these gradients would be at the discretion of the Network Manager.

The Network Manager has advised that the gradient limit for the adoption of a new road would normally be 8% (1 in 12), however up to 10% (1 in 10) has been accepted over short distances in the past. Due to the presence of extensive rock at the site, the gradient currently is 12.5% (1 in 8) and this would not be suitable for adoption as it would not be compliant with Disability Discrimination Act guidance.

The site is a Housing Allocation in both the adopted Local Plan and proposed Local Development Plan. This site is required in order to secure the effective implementation of Housing Land Supply to provide much needed houses in Strachur in order to support economic development and reverse population decline.

There is a history of approvals for housing development on this site and while the proposed gradient of 12.5% is not permitted within road development guidance, this gradient has been accepted for some private accesses serving up to 5 dwellings within the lifetime of the current Local Plan elsewhere in Argyll and Bute. Indeed there are many older existing private and public roads and accesses of this gradient and beyond which operate successfully in the Council Area. In these circumstances it is considered that there are sufficient and compelling reasons to justify a minor departure from Local Plan Policy LP TRAN 4 and to accept a private access to serving 7 houses.

Author of Report: Steven Gove Date: 16 June 2014

Reviewing Officer: Angus Gilmour Date: 16 June 2014

Angus Gilmour

Head of Planning & Regulatory Services

CONDITIONS AND REASONS RELATIVE TO APPLICATION REF. NO. 14/00557/PP

 The development shall be implemented in accordance with the approved drawings – Location Plan (scale 1:2500); Block plan Indicating Road Layout and Plot Locations; Block Plan Indicating Foul Water Disposal; Road Layout; Block Plan Indicating Surface Water Disposal; and Road Details and Specification unless the prior written approval of the Planning Authority is obtained for an amendment to the approved details under Section 64 of the Town and Country Planning (Scotland) Act 1997.

Reason: For the purpose of clarity, to ensure that the development is implemented in accordance with the approved details.

2. Prior to the occupation of the first residential unit, visibility splays measuring 75 metres in both directions from a 2.4 metre setback shall be maintained at the junction with the A886 clear of all obstructions over 1 metre in height at all times.

Reason: In the interests of road safety

3. The proposed vehicle access to each dwelling shall have visibility splays of 20 metres x 2 metres in each direction formed from the centre line of each access. Prior to the occupation of each dwelling, these visibility splays shall be cleared of all obstructions over one metre in height above the level of the adjoining carriageway and thereafter shall be maintained clear of all obstructions over one metre in height.

Reason: In the interests of road safety.

4. Unless otherwise agreed in writing with the Planning Authority, prior to the occupation of the first residential unit, details of the final design and specification of the road shall be submitted to and approved in writing by the Planning Authority.

Reason: In the interests of road safety to ensure the provision of a road commensurate to the scale of development.

5. No dwellinghouse served by the proposed access shall be occupied until the access has been fully constructed between the plot and the A886, unless otherwise agreed in writing with the Planning Authority.

Reason: In order to ensure that any dwellinghouse is served by an access that is commensurate with the scale of development.

6. Unless otherwise agreed in writing with the Planning Authority, the sewage treatment plant shall not be brought into use until maintenance schedules for the plant and odour control measures have been submitted to and approved in writing by the Planning Authority, in consultation with Public Protection Services. None of the dwellings shall be occupied until the construction of the sewage treatment plant has been completed and is fully operational in accordance with the approved details.

Reason: In the interests of public health and amenity.

NOTES TO APPLICANT

- 3. In order to comply with Section 27B(1) of the Town & Country Planning (Scotland) Act 1997 it is the responsibility of the developer to submit the attached 'Notice of Completion' to the Planning Authority specifying the date upon which the development was complete.
- 4. The Area Roads Manager has recommended the following:
 - A system of surface water drainage should be provided to prevent water running onto the A886 road;
 - A channel must be formed at the uppermost passing place to direct water into the adjacent gully;
 - A system of surface water drainage shall be provided to prevent the flow of surface water from each plot onto the access road;
 - An inspection regime shall be formulated relating to the inlet grille of the 900 mm diameter culvert within Plot 7. Such a regime shall ensure that the grille does not become blocked with debris, etc.
 - The developer shall supply a street name plate and a grit bin shall be placed at locations to be agreed with the Area Roads Manager;
 - A Road Opening Permit will be required for any works on or adjacent to the A886 carriageway.
- 5. SEPA has recommended that, given a watercourse runs through Plots 3 and 4, the future developers of those plots should be aware that a buffer strip will be required between the watercourse and any development. In relation to Plot 4, they have highlighted that, although culverting for access may be acceptable, SEPA is opposed to culverting for land gain. This issue would need to be a consideration for any future application for Planning Permission.